

1 **HOUSE OF REPRESENTATIVES - FLOOR VERSION**

2 STATE OF OKLAHOMA

3 1st Session of the 60th Legislature (2025)

4 COMMITTEE SUBSTITUTE
5 FOR
6 HOUSE BILL NO. 2894

By: Townley of the House

and

Thompson of the Senate

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10 COMMITTEE SUBSTITUTE

11 An Act relating to revenue and taxation; amending 68
12 O.S. 2021, Section 2397, as amended by Section 2,
13 Chapter 30, 1st Extraordinary Session, O.S.L. 2023
14 (68 O.S. Supp. 2024, Section 2397), which relates to
15 Oklahoma Tourism Development Act inducements;
16 increasing the cap on cumulative inducements per
17 year; extending sunset; and providing an effective
18 date.

19 BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

20 SECTION 1. AMENDATORY 68 O.S. 2021, Section 2397, as
21 amended by Section 2, Chapter 30, 1st Extraordinary Session, O.S.L.
22 2023 (68 O.S. Supp. 2024, Section 2397), is amended to read as
23 follows:

24 Section 2397. A. Upon receiving notification from the
Executive Director of the Oklahoma Department of Commerce that an
approved company has entered into a tourism project agreement and is

1 entitled to the inducements provided by the Oklahoma Tourism
2 Development Act, the Oklahoma Tax Commission shall provide the
3 approved company with forms and instructions as necessary to claim
4 or receive or pass-through those inducements.

5 B. An approved company whose agreement provides that it shall
6 expend approved costs of more than Five Hundred Thousand Dollars
7 (\$500,000.00) for a tourism attraction project but less than One
8 Million Dollars (\$1,000,000.00) shall be entitled to a sales tax
9 credit if the company certifies to the Tax Commission that it has
10 expended at least the minimum amount in approved costs, and the
11 Executive Director certifies that the approved company is in
12 compliance with the Oklahoma Tourism Development Act. The Tax
13 Commission shall then issue a tax credit memorandum to the approved
14 company granting a sales tax credit in the amount of up to ten
15 percent (10%) of the approved costs, but limited to the percent of
16 the approved costs that will result in the project being revenue-
17 neutral to this state as determined by the Oklahoma Department of
18 Commerce. Subsequent requests for credit for additional certified
19 approved costs in excess of the minimum amount for each project as
20 listed in this subsection but less than One Million Dollars
21 (\$1,000,000.00) shall result in a sales tax credit in the amount of
22 up to ten percent (10%) of the approved costs, but limited to the
23 percent of the approved costs that will result in the project being
24 revenue-neutral to this state as determined by the Oklahoma

1 Department of Commerce. Sales tax credits allowed pursuant to the
2 provisions of the Oklahoma Tourism Development Act shall not be
3 transferable or assignable; provided that, with respect to a tourism
4 attraction project that is an Entertainment District, the approved
5 company can elect to pass-through all or a portion of the sales tax
6 credit to one or more Entertainment District Tenant Parties. The
7 approved company and the Entertainment District Tenant Party shall
8 jointly file a copy of the written credit pass-through agreement
9 with the Oklahoma Tax Commission within thirty (30) days of the
10 effective date of the agreement. Such filing of the agreement with
11 the Oklahoma Tax Commission shall perfect such agreement. The
12 written agreement shall contain the name, address and taxpayer
13 identification number of the parties to the agreement, the amount of
14 credit being passed-through, the month and year the credit was
15 originally allowed to the approved company, the month and tax year
16 or years for which the credit may be claimed, and a representation
17 by the approved company that the approved company has neither
18 claimed for its own behalf nor conveyed such credits to any other
19 Entertainment District Tenant Party. The Tax Commission shall
20 develop a standard form for use by an approved company and an
21 Entertainment District Tenant Party demonstrating eligibility for
22 the Entertainment District Tenant Party to utilize the sales tax
23 credit. The Tax Commission shall develop a system to record and
24 track the pass-through of the sales tax credit and certify the

1 ownership of the sales tax credit and may promulgate rules to permit
2 verification of the validity and timeliness of a sales tax credit
3 claimed upon a sales tax return pursuant to this subsection but
4 shall not promulgate any rules which unduly restrict or hinder the
5 pass-through of such sales tax credit to an Entertainment District
6 Tenant Party.

7 An approved company whose agreement provides that it shall
8 expend approved costs in excess of One Million Dollars
9 (\$1,000,000.00) shall be entitled to a sales tax credit if the
10 company certifies to the Tax Commission that it has expended at
11 least One Million Dollars (\$1,000,000.00) in approved costs and the
12 Executive Director certifies that the approved company is in
13 compliance with the Oklahoma Tourism Development Act. The Tax
14 Commission shall then issue a tax credit memorandum to the approved
15 company granting a sales tax credit in the amount of up to twenty-
16 five percent (25%) of the approved costs, but limited to the percent
17 of the approved costs that will result in the project being revenue-
18 neutral to this state as determined by the Oklahoma Department of
19 Commerce. The credit on all subsequent additional certified
20 approved costs shall be in the amount of up to twenty-five percent
21 (25%) of the costs, but limited to the percent of the approved costs
22 that will result in the project being revenue-neutral to this state
23 as determined by the Oklahoma Department of Commerce. For a tourism
24 attraction project that is an Entertainment District, an approved

1 company may elect to receive an incentive payment based on sales tax
2 collections of Entertainment District Tenant Parties rather than a
3 sales tax credit. The incentive payment shall be in the amount of
4 up to twenty-five percent (25%) of the approved costs but limited to
5 the percent of the approved costs that will result in the project
6 being revenue-neutral to this state as determined by the Oklahoma
7 Department of Commerce; provided that, (A) in no event shall the
8 incentive payments exceed the increased state sales tax liability of
9 the approved company and the Entertainment District Tenant Parties
10 that is actually received by the Tax Commission, and (B) the
11 approved company shall be entitled to receive only ten percent (10%)
12 of the incentive payment amount during each calendar year. The Tax
13 Commission shall issue an incentive payment memorandum to the
14 approved company granting a right to receive an incentive payment
15 from the Tax Commission in the amount of up to twenty-five percent
16 (25%) of the approved costs but limited to the percent of the
17 approved costs that will result in the project being revenue-neutral
18 to this state as determined by the Oklahoma Department of Commerce.
19 As soon as practicable after the end of each calendar year during
20 the term of the agreement, the approved company shall file a claim
21 for the incentive payment with the Tax Commission, and the Tax
22 Commission shall be responsible for ensuring that the amount of the
23 incentive payment claimed does not exceed the increased state sales
24 tax liability of the approved company and the Entertainment District

1 Tenant Parties that has been actually received by the Tax
2 Commission, which may include accessing the Oklahoma sales tax
3 returns of the Entertainment District Tenant Parties as permitted by
4 this section.

5 The cumulative inducements provided pursuant to the Oklahoma
6 Tourism Development Act shall not exceed Thirty Million Dollars
7 (\$30,000,000.00) per year.

8 The Tax Commission shall require proof of expenditures prior to
9 issuing a tax credit memorandum or incentive payment memorandum to
10 the approved company which may be satisfied by a report from an
11 independent certified public accountant. Additional credit
12 memoranda or incentive memoranda may be issued as the approved
13 company certifies additional expenditures of approved costs.

14 No tax credit memorandum or incentive payment memorandum shall
15 be issued for any approved costs expended after the expiration of
16 three (3) years from the date the agreement was signed by the
17 Executive Director and the approved company. However, the Executive
18 Director, with the advice and consent of the Tax Commission, may
19 authorize inducements for approved costs expended up to five (5)
20 years from the date the agreement was signed if the Executive
21 Director determines that the failure to complete the tourism
22 attraction project within three (3) years resulted from:

23 1. Unanticipated and unavoidable delay in the construction of
24 the tourism attraction;

1 2. An original completion date for the tourism attraction, as
2 originally planned, which will be more than three (3) years from the
3 date construction began; or

4 3. A change in business ownership or business structure
5 resulting from a merger or acquisition.

6 C. A sales tax credit allowed pursuant to the provisions of
7 this section may be used to offset a portion of the reported state
8 sales tax liability of the approved company or an Entertainment
9 District Tenant Party, if applicable, for all sales tax reporting
10 periods following the issuance of the credit memorandum subject to
11 the following limitations:

12 1. Only increased state sales tax liability may be offset by
13 the issued credit;

14 2. An approved company whose agreement provides that it shall
15 expend approved costs in excess of One Million Dollars
16 (\$1,000,000.00) or an Entertainment District Party, if applicable,
17 shall be entitled to use only ten percent (10%) of the amount of
18 each issued credit to offset increased state sales tax liability
19 during each calendar year, plus the amount of any unused credit
20 carried forward from a prior calendar year, and an approved company
21 whose agreement provides that it shall expend approved costs of more
22 than the minimum amount for each project as listed in this
23 subsection but less than One Million Dollars (\$1,000,000.00) shall
24 be entitled to use only twenty percent (20%) of the amount of each

1 issued credit to offset increased state sales tax liability during
2 each calendar year, plus the amount of any unused credit carried
3 forward from a prior calendar year; and

4 3. All issued credit memoranda or incentive payment memoranda
5 shall expire at the end of the month following the expiration of the
6 agreement as provided in Section 2396 of this title.

7 The approved company or an Entertainment District Tenant Party,
8 if applicable, shall have no obligation to refund or otherwise
9 return any amount of this inducement to the person from whom the
10 sales tax was collected.

11 D. The Tax Commission shall promulgate rules as are necessary
12 for the proper administration of the Oklahoma Tourism Development
13 Act. The Tax Commission may also develop forms and instructions as
14 necessary for an approved company or Entertainment District Tenant
15 Party, if applicable, to claim or receive or pass-through the
16 inducements provided by the Oklahoma Tourism Development Act.

17 E. The Tax Commission shall have the authority to obtain any
18 information necessary from or regarding the approved company or an
19 Entertainment District Tenant Party, if applicable, and the
20 Executive Director to verify that approved companies or an
21 Entertainment District Tenant Party, if applicable, have received
22 the proper amounts of inducements as authorized by the Oklahoma
23 Tourism Development Act. The Oklahoma Tax Commission shall demand
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1 the repayment of any inducements taken or received in excess of the
2 inducements allowed by the Oklahoma Tourism Development Act.

3 F. No sales tax credit or incentive payment right authorized by
4 this section shall be granted on or after ~~January 1, 2026~~ January 1,
5 2032. Notwithstanding the foregoing, an approved company that has
6 entered into a tourism attraction project agreement with the
7 Oklahoma Department of Commerce pursuant to Section 2396 of this
8 title prior to ~~January 1, 2026,~~ January 1, 2032, shall continue to
9 be entitled to claim or receive any inducements authorized by this
10 section as contemplated by the tourism project agreement.

11 G. All currently approved tourism project agreements executed
12 by the Oklahoma Tourism and Recreation Department are hereby
13 transferred to the Oklahoma Department of Commerce upon November 1,
14 2021.

15 H. On November 1, 2021, all administrative rules promulgated by
16 the Oklahoma Tourism and Recreation Department regarding the
17 Oklahoma Tourism Development Act shall be transferred to and become
18 a part of the administrative rules of the Oklahoma Department of
19 Commerce. The Office of Administrative Rules in the Office of the
20 Secretary of State shall provide adequate notice in the Oklahoma
21 Register of the transferred rules and shall place the transferred
22 rules under the Administrative Code section of the Oklahoma
23 Department of Commerce. On November 1, 2021, any amendment, repeal,
24 or addition to the transferred rules shall be under the jurisdiction

1 of the Oklahoma Department of Commerce, who shall have the authority
2 to enact rules in order to carry out the provisions of the Oklahoma
3 Tourism Development Act.

4 SECTION 2. This act shall become effective November 1, 2025.

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6 COMMITTEE REPORT BY: COMMITTEE ON APPROPRIATIONS AND BUDGET, dated
7 03/06/2025 - DO PASS, As Amended and Coauthored.
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