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STATE OF OKLAHOMA

By: Olsen

2nd Session of the 57th Legislature (2020)

COMMITTEE SUBSTITUTE FOR

HOUSE BILL 2780

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COMMITTEE SUBSTITUTE

An Act relating to medical facilities; defining terms; prohibiting operation of certain facility without a license; providing certain interpretation; requiring separate license for each location; prohibiting transfer or assignment of certain license; providing penalty for noncompliance; requiring the establishment of certain classification; requiring written permission for establishment of facilities in certain cities; providing certain exceptions; setting requirements for certain application; requiring licensing fee; requiring State Commissioner of Health to adopt certain rules and set certain fees; authorizing facility inspections; requiring licensing fees to be deposited in certain revolving fund; requiring State Commissioner of Health to adopt certain rules; requiring consultation; requiring facility to provide examination for determination of emergency medical condition; requiring facility to meet certain standards; requiring agreement; prohibiting certain reimbursement; authorizing complaints against certain facilities to be filed with the State Department of Health; authorizing State Department of Health to take certain action for certain violations; authorizing emergency order of license suspension; providing procedure for hearing; authorizing petition for temporary restraining order; authorizing district courts to issue injunctions; directing the Attorney General to file suit at request of Department;

establishing venue; authorizing administrative penalties; limiting amount of penalties; providing bases for calculating amount of penalty; requiring certain written notice; specifying information to be included in written notice; providing for judicial review of certain order; creating revolving fund; providing for codification; and providing an effective date.

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BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

SECTION 1. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 2667 of Title 63, unless there is created a duplication in numbering, reads as follows:

As used in this act:

- 1. "Commissioner" means the State Commissioner of Health;
- 2. "Department" means the State Department of Health;
- 3. "Emergency care" means health care services provided to achieve stabilization as needed for conditions that reasonably appear to constitute a life- or limb-threatening emergency based on the presenting symptoms of the patient;
- 4. "Facility" means a short-term emergency and nonemergency hybrid medical facility;
- 5. "Maximum emergency stay period" means any patient who is treated for an emergency situation and is prohibited from being treated or held any longer than twenty-four (24) hours so long as the necessary treatment required is deemed an emergency. Maximum

- emergency stay period shall not apply to patients that are stabilized and needing further nonemergency care;
- 6. "Nonemergency care" means all health care that is not for life-threatening conditions or covered as emergency care under an existing health care policy, including, but not limited to, the following services:
 - a. X-rays, magnetic resonance imaging (MRI), and other types of imaging,
 - b. diagnostic testing,
 - c. lab tests,

- d. primary care, and
- e. outpatient services; and
- 7. "Short-term emergency and nonemergency hybrid medical facility" means a dual sided facility, structurally separate and distinct from a hospital, that is open twenty-four (24) hours per day and seven (7) days per week, with one side of the facility providing emergency care and the other side of the facility providing nonemergency care.
- SECTION 2. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 2668 of Title 63, unless there is created a duplication in numbering, reads as follows:
- A. Except as provided by Section 3 of this act, a person shall not establish or operate a short-term emergency and nonemergency

1 hybrid medical facility in this state without a license issued under 2 this act.

- B. Except as provided by Section 3 of this act, a facility shall not hold itself out to the public as a short-term emergency and nonemergency hybrid medical facility or use any similar term, as defined by State Department of Health rule, that would give the impression that the facility or person is providing emergency care unless the facility or person holds a license issued under this act.
- C. Nothing in this act shall be interpreted to prohibit a licensed short-term emergency and nonemergency hybrid medical facility from providing other health care services including, but not limited to, imaging, primary care, nonemergency care and other ancillary services.
- D. Each separate facility location shall have a separate license.
- E. A license issued under this act is not transferable or assignable.
- F. Any person who is convicted of violating a provision of this section shall be guilty of a misdemeanor. Each day of a continuing violation constitutes a separate offense.
- G. The State Commissioner of Health by rule shall establish a classification for a facility that is in continuous operation twenty-four (24) hours per day and seven (7) days per week.

- H. No license shall be issued to a facility located in a city with an established hospital and a population of less than thirty thousand (30,000) people unless written permission is obtained from the hospital to operate a short-term emergency and nonemergency hybrid medical facility.
 - I. No license shall be issued to a facility located in a city with a population of more than seventy-five thousand (75,000) people.
- 9 SECTION 3. NEW LAW A new section of law to be codified 10 in the Oklahoma Statutes as Section 2669 of Title 63, unless there 11 is created a duplication in numbering, reads as follows:
- The following facilities shall not be required to be licensed under this act:
- 1. An office or clinic owned and operated by a manufacturing
 15 facility solely for the purposes of treating its employees and
 16 contractors:
 - 2. Temporary emergency clinics in disaster areas;
- 3. An office or clinic of a licensed dentist, optometrist or podiatrist;
 - 4. A licensed nursing home;
 - 5. A licensed hospital;

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- 22 6. A hospital that is owned and operated by this state;
- 7. A facility located within or connected to a hospital described in paragraph 5 or 6 of this section;

- 8. A facility that is owned or operated by a hospital described in paragraph 5 or 6 of this section and is:
 - a. surveyed as a service of the hospital by an organization that has been granted deeming authority as a national accreditation program for hospitals by the federal Centers for Medicare and Medicaid Services, or
 - b. granted provider-based status by the Centers for Medicare and Medicaid Services; or
 - 9. A licensed ambulatory surgical center.

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- SECTION 4. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 2670 of Title 63, unless there is created a duplication in numbering, reads as follows:
- A. An applicant for a license under this act shall submit an application to the State Department of Health on a form prescribed by the Department.
- B. Each application shall be accompanied by a nonrefundable license fee in an amount set by the State Commissioner of Health.
- C. The application shall require that an emergency room is staffed by board-certified emergency room physicians licensed by the Oklahoma State Board of Medical Licensure and Supervision.
- D. The application shall contain evidence that the facility
 meets the minimum standards and requirements specified in Section 9
 of this act.

E. The Department shall issue a license if, after inspection and investigation, it finds that the applicant and the facility meet the requirements of this act and the standards adopted under this act.

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- F. The license fee shall be paid annually on renewal of the license.
- SECTION 5. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 2671 of Title 63, unless there is created a duplication in numbering, reads as follows:
 - The State Commissioner of Health shall adopt rules necessary to implement this act, including requirements for the issuance, renewal, denial, suspension and revocation of a license to operate a facility.
- SECTION 6. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 2672 of Title 63, unless there is created a duplication in numbering, reads as follows:
 - The State Commissioner of Health shall set fees imposed by this act in amounts reasonable and necessary to defray the cost of administering this act.
- 20 SECTION 7. NEW LAW A new section of law to be codified 21 in the Oklahoma Statutes as Section 2673 of Title 63, unless there 22 is created a duplication in numbering, reads as follows:
- The State Department of Health may inspect a facility at reasonable times to ensure compliance with this act.

SECTION 8. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 2674 of Title 63, unless there is created a duplication in numbering, reads as follows:

All fees collected under this act shall be deposited in the State Treasury to the credit of the Short-term Emergency and Nonemergency Hybrid Medical Facility Licensing Fund created by Section 17 of this act for the administration and enforcement of this act and for no other purposes.

SECTION 9. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 2675 of Title 63, unless there is created a duplication in numbering, reads as follows:

- A. The State Commissioner of Health shall adopt rules necessary to implement this act, including standards for:
- 1. The construction and design of the facility including plumbing, heating, lighting, ventilation and other design standards necessary to ensure the health and safety of patients;
- 2. Any transportation accommodations which shall be required unless a facility is located where air transportation is expressly prohibited by Title 14 of the Code of Federal Regulations;
- 3. The number, qualifications and organization of the professional staff and other personnel, including the requirement that each facility staff board-certified emergency room physicians when providing emergency care;
 - 4. The administration of the facility;

5. The equipment essential to the health and welfare of the patients;

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- 6. The sanitary and hygienic conditions within the facility and its surroundings;
- 7. The requirements for the contents, maintenance and release of medical records;
 - 8. The minimal level of care and standards for denial of care;
 - 9. The provision of laboratory and radiological services;
- 10. The distribution and administration of drugs and controlled substances;
 - 11. A quality assurance program for patient care;
 - 12. Disclosure, if applicable, of the following:
 - a. the name and Social Security number of the sole proprietor, if the facility is a sole proprietor,
 - b. the name and Social Security number of each general partner who is an individual, if the facility is a partnership,
 - the name and Social Security number of any individual who has an ownership interest of more than twenty-five percent (25%) in the corporation, if the facility is a corporation, and
 - d. the names and license numbers of any physicians licensed by the State Board of Medical Licensure and Supervision or the State Board of Osteopathic

Examiners who have a financial interest in the facility or any entity which has an ownership interest in the facility;

- 13. Transfer protocols for patients requiring advanced medical care at a hospital and who require emergency medical treatment extending past the twenty-four-hour maximum stay period; and
- 14. Any other aspect of the operation of a facility that the Commissioner considers necessary to protect the facility's patients and the public.
- B. In adopting the rules required under subsection A of this section concerning transfer protocols, the Commissioner shall consult with physicians who provide emergency care and medical consultant organizations.
- SECTION 10. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 2676 of Title 63, unless there is created a duplication in numbering, reads as follows:
- A. A facility shall provide to each emergency patient, without regard to the individual's ability to pay, an appropriate medical screening, examination and stabilization within the facility's capability, including ancillary services routinely available to the facility, to determine whether an emergency medical condition exists and to determine any necessary stabilizing treatment.

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1 B. Each facility shall meet those standards set forth by 42 U.S.C., Section 1395dd, the Emergency Medical Treatment and Labor Act.

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- C. Before a facility accepts any patient for treatment or diagnosis, the facility shall enter into a referral, transmission or admission agreement with a hospital licensed in this state.
- D. An insurer or third-party administrator shall be prohibited from reimbursing a facility licensed under this act on a discounted fee basis for covered services that are provided to an insured unless:
- The insurer or third-party administrator has contracted with 1. either:
 - the physician or other practitioner, institutional a. provider, or organization of physicians and health care providers, or
 - the health maintenance organization, exclusive b. provider organization, or preferred provider organization that has a network of preferred providers and that has contracted with the physician or other practitioner, institutional provider, or organization of physicians and health care providers;
- The physician or other practitioner, institutional provider, or organization of physicians and health care providers has agreed

to the contract and to provide health care services under the terms of the contract; and

- 3. The insurer or third-party administrator has agreed to provide coverage for those health care services under the health insurance policy.
- SECTION 11. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 2677 of Title 63, unless there is created a duplication in numbering, reads as follows:
- A person may file a complaint with the State Department of Health against a facility licensed under this act.
- SECTION 12. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 2678 of Title 63, unless there is created a duplication in numbering, reads as follows:
 - A. The State Department of Health may deny, suspend or revoke a license for a violation of this act or a rule adopted under this act.
 - B. If the Department finds that a facility is in repeated noncompliance with this act or rules adopted under this act but the noncompliance does not endanger public health and safety, the Department may schedule the facility for probation rather than suspending or revoking the facility's license. The Department shall provide notice to the facility of the probation and of the items of noncompliance not later than the tenth day before the date the probation period begins. The Department shall designate a period of

not less than thirty (30) calendar days during which the facility remains under probation. During the probation period, the facility must correct the items that were in noncompliance and report the corrections to the Department for approval.

- C. The Department may suspend or revoke the license of a facility that does not correct items that were in noncompliance or that does not comply with this act or the rules adopted under this act within the applicable probation period.
- SECTION 13. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 2679 of Title 63, unless there is created a duplication in numbering, reads as follows:
- A. The State Department of Health may issue an emergency order to suspend a license issued under this act if the Department has reasonable cause to believe that the conduct of a license holder creates an immediate danger to the public health or safety.
- B. An emergency suspension under this section is effective immediately without a hearing or notice to the license holder.
- C. On written request of the license holder, the Department shall conduct a hearing not earlier than the tenth day or later than the thirtieth day after the date the hearing request is received to determine if the emergency suspension is to be continued, modified or rescinded.
- D. A hearing and any appeal under this section are governed by the Department's rules.

SECTION 14. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 2680 of Title 63, unless there is created a duplication in numbering, reads as follows:

- A. The State Department of Health may petition a district court for a temporary restraining order for a continuing violation of the standards or licensing requirements provided under this act if the Department finds that the violation creates an immediate threat to the health or safety of the patients of a facility.
- B. A district court, on petition of the Department and on a finding by the court that a person is violating the standards or licensing requirements provided under this act, may by injunction:
- 1. Prohibit a person from continuing a violation of the standards or licensing requirements provided under this act;
- 2. Restrain or prevent the establishment or operation of a facility without a license issued under this act; or
 - 3. Grant any other injunctive relief warranted by the facts.
- C. The Attorney General shall institute and conduct a suit authorized by this section at the request of the Department.
- D. Venue for a suit brought under this section is in the county in which the facility is located or in Oklahoma County.
- SECTION 15. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 2681 of Title 63, unless there is created a duplication in numbering, reads as follows:

- A. The State Department of Health may impose an administrative penalty on a person licensed under this act who violates this act or a rule or order adopted under this act. A penalty collected under this section or Section 16 of this act shall be deposited in the State Treasury in the General Revenue Fund.
- B. A proceeding to impose the penalty is considered to be a contested case.
- C. The amount of the penalty may not exceed One Thousand Dollars (\$1,000.00) for each violation, and each day a violation continues or occurs is a separate violation for purposes of imposing a penalty. The total amount of the penalty assessed for a violation continuing or occurring on separate days under this subsection may not exceed Five Thousand Dollars (\$5,000.00).
 - D. The amount shall be based on:

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- 1. The seriousness of the violation, including the nature, circumstances, extent and gravity of the violation;
 - 2. The threat to health or safety caused by the violation;
 - 3. The history of previous violations;
 - 4. The amount necessary to deter a future violation;
- 5. Whether the violator demonstrated good faith, including, when applicable, whether the violator made good-faith efforts to correct the violation; and
 - 6. Any other matter that the Department may require.

- E. If the Department initially determines that a violation occurred, the Department shall give written notice by certified mail to the person.
 - F. The notice under subsection E of this section shall:
 - 1. Include a brief summary of the alleged violation;

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- 2. State the amount of the recommended penalty; and
- 3. Inform the person of the person's right to a hearing on the occurrence of the violation, the amount of the penalty, or both.
- 9 G. Within twenty (20) calendar days after the date the person receives the notice under subsection E of this section, the person in writing may:
 - Accept the determination and recommended penalty of the Department; or
 - 2. Make a request for a hearing on the occurrence of the violation, the amount of the penalty, or both.
 - H. If the person accepts the determination and recommended penalty or if the person fails to respond to the notice, the State Commissioner of Health by order shall approve the determination and impose the recommended penalty.
 - I. The notice of the order shall include a statement of the right of the person to judicial review of the order.
- SECTION 16. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 2682 of Title 63, unless there is created a duplication in numbering, reads as follows:

A. Within thirty (30) calendar days after the date an order of the State Commissioner of Health that imposes an administrative penalty becomes final, the person shall:

1. Pay the penalty; or

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- 2. File a petition for judicial review of the Commissioner's order contesting the occurrence of the violation, the amount of the penalty, or both.
- B. Within the thirty-day period prescribed by subsection A of this section, a person who files a petition for judicial review may:
 - 1. Stay enforcement of the penalty:
 - a. by paying the penalty to the court for placement in an escrow account, or
 - b. by giving the court a supersedeas bond approved by the court that:
 - (1) is for the amount of the penalty, and
 - (2) is effective until all judicial review of the Commissioner's order is final; or
- 2. Request the court to stay enforcement of the penalty by filing with the court a sworn affidavit of the person stating that the person is financially unable to pay the penalty and is financially unable to give the supersedeas bond and by sending a copy of the affidavit to the Commissioner by certified mail.
- C. If the Commissioner receives a copy of an affidavit under subsection B of this section, the Commissioner may file with the

court, within five (5) calendar days after the date the copy is received, a contest to the affidavit. The court shall hold a hearing on the facts alleged in the affidavit as soon as practicable and shall stay the enforcement of the penalty on finding that the alleged facts are true. The person who files an affidavit has the burden of proving that the person is financially unable to pay the penalty or to give a supersedeas bond.

- D. If the person does not pay the penalty and the enforcement of the penalty is not stayed, the penalty may be collected. The Attorney General may sue to collect the penalty.
- E. If the court sustains the finding that a violation occurred, the court may uphold or reduce the amount of the penalty and order the person to pay the full or reduced amount of the penalty.
- F. If the court does not sustain the finding that a violation occurred, the court shall order that a penalty is not owed.
- G. If the person paid the penalty and if the amount of the penalty is reduced or the penalty is not upheld by the court, the court shall order, when the court's judgment becomes final, that the appropriate amount plus accrued interest be remitted to the person within thirty (30) calendar days after the date that the judgment of the court becomes final. The interest accrues at the rate charged on loans to depository institutions by the Federal Reserve Bank of New York. The interest shall be paid for the period beginning on

the date the penalty is paid and ending on the date the penalty is remitted.

H. If the person gave a supersedeas bond and the penalty is not upheld by the court, the court shall order, when the court's judgment becomes final, the release of the bond. If the person gave a supersedeas bond and the amount of the penalty is reduced, the court shall order the release of the bond after the person pays the reduced amount.

SECTION 17. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 2683 of Title 63, unless there is created a duplication in numbering, reads as follows:

There is hereby created in the State Treasury a revolving fund for the State Department of Health to be designated the "Short-term Emergency and Nonemergency Hybrid Medical Facility Licensing Fund". The fund shall be a continuing fund, not subject to fiscal year limitations, and shall consist of all monies received by the State Department of Health from short-term emergency and nonemergency hybrid medical facilities. All monies accruing to the credit of the fund are hereby appropriated and may be budgeted and expended by the State Department of Health for the purpose of administering and enforcing licensing provisions for short-term emergency and nonemergency hybrid medical facilities. Expenditures from the fund shall be made upon warrants issued by the State Treasurer against

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claims filed as prescribed by law with the Director of the Office of
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    Management and Enterprise Services for approval and payment.
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        SECTION 18. This act shall become effective November 1, 2020.
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